



Joanne Roney OBE
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M60 2LA

Monday, 28 January 2019

Dear Councillor / Honorary Alderman,

Meeting of the Council – Wednesday, 30th January, 2019

A summons was issued on the 22 January 2018 for the Ordinary Meeting of the Council which will be held on Wednesday 30 January 2019 at 10.00am in the Council Chamber, Level 2, Manchester Town Hall Extension.

The following items marked as to follow on the summons are now enclosed.

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| 4. Proceedings of the Executive | Pages |
| To submit the proceedings of the meeting which took place on 16 January 2019 | 7 - 10 |
| 6. Scrutiny Committees | Pages |
| To note the minutes of the following scrutiny committees: | 11 - 22 |
| Neighbourhoods and Environment – 9 January 2019 | |
| Communities and Equalities – 10 January 2019 | |
| 7. Proceedings of Committees | Pages |
| To submit for approval the minutes of the following meetings: | 23 - 42 |
| Health and Wellbeing Board – 23 January 2019 | |
| Planning and Highways Committee – 17 January 2019 | |

Yours faithfully,

A handwritten signature in black ink, appearing to be 'Joanne Roney'.

Joanne Roney OBE
Chief Executive

Information about the Council

The Council is composed of 96 councillors with one third elected three years in four. Councillors are democratically accountable to residents of their ward. Their overriding duty is to the whole community, but they have a special duty to their constituents, including those who did not vote for them.

Six individuals with previous long service as councillors of the city have been appointed Honorary Aldermen of the City of Manchester and are entitled to attend every Council meeting. They do not however have a vote.

All councillors meet together as the Council under the chairship of the Lord Mayor of Manchester. There are seven meetings of the Council in each municipal year and they are open to the public. Here councillors decide the Council's overall strategic policies and set the budget each year.

Agenda, reports and minutes of all Council meetings can be found on the Council's website www.manchester.gov.uk

Members of the Council

Councillors:-

Hitchen (Chair), Akbar, Ahmed Ali, Azra Ali, Nasrin Ali, Sameem Ali, Shaukat Ali, Alijah, Andrews, Appleby, Barrett, Battle, Bridges, Chohan (Deputy Chair), Clay, Collins, Connolly, Cooley, Craig, Curley, M Dar, Dar, Davies, Douglas, Ellison, Evans, Farrell, Flanagan, Fletcher-Hackwood, Green, Grimshaw, Hacking, Harland, Hassan, Hewitson, Holt, Hughes, Igbon, Ilyas, Jeavons, Johns, S Judge, T Judge, Kamal, Karney, Kilpatrick, Kirkpatrick, Lanchbury, Leech, Leese, J Lovecy, Ludford, Lynch, Lyons, McHale, Midgley, Madeleine Monaghan, Mary Monaghan, R Moore, N Murphy, S Murphy, Newman, Noor, O'Neil, Ollerhead, Paul, B Priest, H Priest, Rahman, Raikes, Rawlins, Rawson, Razaq, Reeves, Reid, Riasat, Richards, Rowles, Russell, Sadler, M Sharif Mahamed, Sheikh, Shilton Godwin, A Simcock, K Simcock, Smitheman, Stogia, Stone, Strong, Taylor, Watson, S Wheeler, White, Wills, Wilson and Wright

Honorary Aldermen of the City of Manchester –

Gordon Conquest, William Egerton JP, Andrew Fender, Audrey Jones JP, Paul Murphy OBE, Nilofar Siddiqi, John Smith and Keith Whitmore.

Further Information

For help, advice and information about this meeting please contact the Committee Officer:

Donald Connolly
Tel: 0161 234 3034
Email: d.connolly@manchestser.gov.uk

This agenda was issued on **Monday, 28 January 2019** by the Governance and Scrutiny Support Unit, Manchester City Council, Level 3, Town Hall Extension (Lloyd Street Elevation), Manchester M60 2LA

Executive

Minutes of the meeting held on Wednesday, 16 January 2019

Present: Councillor Leese (Chair)

Councillors: Akbar, Bridges, Craig, N Murphy, S Murphy, Ollerhead, Rahman, Stogia and Richards,

Also present as Members of the Standing Consultative Panel:

Councillors: Karney, Leech, M Sharif Mahamed, Sheikh, Midgley, Ilyas, Taylor and S Judge

Exe/19/1 Minutes

Decision

To approve the minutes of the Executive meeting on 12 December 2018 as a correct record.

Exe/19/2 Updated Financial Strategy 2019/2020

A report submitted by the City Treasurer set out the proposed budget position for 2019/20 based on the outcome of the Provisional Local Government Finance Settlement that had been announced by the Government. The report also examined the issues that would need to be taken into account prior to the Council finalising the budget and setting the Council Tax for 2019/20.

The 2019/20 Provisional Settlement was the final year of a four-year settlement provided by Government, and was largely as expected. Some changes had been made, with extra resources of £2.699m coming from a Government surplus in the Business Rates Levy. The New Homes Bonus grant was also to be £1.202m higher than had been expected.

The 2019/20 budget calculations assumed that the City Council would again be increasing the council tax precept by 3.49%. That would be made up of a general precept element of 1.99% and the specific social care precept element of 1.5%.

The Manchester Airport Group dividend was to be used to support the Council's revenue budget a year in arrears. The December 2018 dividend announcement would therefore provide a further £1.667m which would be used to support the 2019/20 budget.

As well as the changes in the sources of funds, the report examined the expenditure

pressures the Council was expected to face in 2019/20, and the demands for additional investment, with particular attention given to the needs of children in care, and looked after children. The proposed investment priorities for 2019/20 were:

- care and support for vulnerable people by ensuring there is a sustainable amount of funding for Adult Social Care that enables the move to a more permanent structure, despite the volume of one-off funding;
- giving young people the best start in life through investment in Youth Services plus a need to invest greater amounts into Children's Services;
- taking action on family poverty including enhanced enforcement of the private rented sector and appropriate enforcement action;
- tackling homelessness; and
- further action to tackle littering, fly tipping and poor business waste management.

It was explained that the outline budget proposals set out in the report were the continuation of the Council's budget strategy agreed over the past two years. The intention was for these proposals to be open for public comment and consultation prior to their further consideration by the Scrutiny Committees and by the Executive in February, leading up to the setting of the budget by the Council on 8 March.

Decisions

1. To note:
 - that the financial position has been based on the provisional Local Government finance settlement issued on the 13 December 2018;
 - that there has been a review of how the resources available are utilised to support the financial position to best effect, including the use of reserves and dividends, consideration of the updated Council Tax and Business Rates position and the availability and application of grants;
 - that budget reports from individual Directorates will detail the savings proposals and these were considered by scrutiny committees in early December; and
 - that the full suite of budget reports will be presented to the Executive in February 2019.
2. To agree that the proposals in the report be the basis for the 2019/20 budget and invite comments on it from residents, businesses and other stakeholders.

Exe/19/3 Capital Programme Update

A report concerning requests to increase the capital programme was submitted. We agreed to recommend four changes to the Council, and to approve a further five changes under delegated powers. Taken together these changes would increase the capital budget by £3.870m, financed from a range of sources including grants, the revenue budget, virement, external contributions and by borrowing.

Decisions

1. To recommend that the Council approve the following changes to Manchester City Council's capital programme:
 - a. Highways – Exchange Square water feature refurbishment. A capital budget increase of £0.440m is requested, funded by borrowing.
 - b. Neighbourhoods – relocation of Manchester Visitor Information Centre. A capital budget increase of £0.059m is requested, funded by borrowing.
 - c. Private Sector Housing – transfer of projects from Strategic Acquisitions. A capital budget virement of £1.592m is requested.
 - d. Children's & Families / ICT – Liquid Logic/ContrOCC. A virement of £0.139m from the Early Help project, which this project supersedes, and £0.370m from the ICT Investment Plan is requested.

2. To approve the following changes to the City Council's capital programme:
 - a. Neighbourhoods – Wythenshawe Hall insurance works. A capital budget increase of £0.759m is requested, funded from external contributions.
 - b. Highways – Pothole funding. A capital budget increase of £1.902m is requested, funded from £1.686m grant from the Department of Transport and £0.216m external contribution from the Greater Manchester Combined Authority.
 - c. Children's Services – additional funding for provision or improvement of places for pupils with special educational needs. A capital budget increase of £0.580m is requested, funded from grant.
 - d. ICT – Microsoft Enterprise Agreement Licensing renewal. A virement of £0.227m from the ICT Investment Plan is requested, funded by borrowing.
 - e. ICT – virement from Data Centre Facility revenue project to Data Centre Network Design. A capital budget increase of £0.130m is requested, funded by borrowing, with a corresponding reduction to the revenue budget.

Exe/19/4 Decision Notice for GMCA Meeting 14 December 2018

Decision

To receive and note the Decision Notice of the meeting of the GMCA on 14 December 2018.

Exe/19/5 Exclusion of the Public

A recommendation was made that the public be excluded during consideration of the next item of business.

Decision

To exclude the public during consideration of the following item which involved consideration of exempt information relating to the financial or business affairs of particular persons and public interest in maintaining the exemption outweighs the public interest in disclosing the information.

Exe/19/6 Manchester Airport Car Park Investment

(Councillor Leese declared a prejudicial interest in this item of business as a Board Member of the Manchester Airport Holdings. He left the meeting prior to its consideration).

Councillor S Murphy in the Chair.

A report from the City Treasurer set out a proposal for investment into the Manchester Airport Group of companies to bring forward additional car parking provision at Manchester Airport. This was to support continued passenger growth at the airport. The report described the proposal for the Council together with the other nine district Councils within Greater Manchester to contribute to the setting up of a joint company with the Airport Group to build and operate a new multi-storey car park, delivering an additional 7,541 spaces.

Decisions

1. To note the proposed arrangements to provide investment by way of purchase of equity in the Manchester Airport Group alongside the other nine district councils to provide additional car parking provision, to ensure future growth, details of which are set out in the body of the report.
2. To recommend that the Council approve a capital budget increase of £5.6m (£3.7m in 2019/20 and £1.9m in 2020/21) funded by prudential borrowing.
3. To approve the proposed equity investment of £5.6m in Manchester Airport Group, the details of which were set out in the report, subject to Council approving the increase in capital budget and expenditure of £5.6m funded by prudential borrowing.
4. To delegate authority to the City Solicitor and City Treasurer, in consultation with the Executive Member for Finance and Human Resources, to negotiate and

finalise the detailed contractual and commercial arrangements in respect of the proposed investment.

5. To authorise the City Solicitor to enter into any necessary agreements or documents to give effect to the above recommendations.

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Neighbourhoods and Environment Scrutiny Committee

Minutes of the meeting held on 9 January 2019

Present:

Councillor Igbon – in the Chair

Councillors Azra Ali, Chohan, Flanagan, Harland, Hassan, Hewitson, Hughes, Jeavons, Kilpatrick, Lyons, Noor, Reid, Sadler, Strong, White and Wright

Councillor Akbar, Executive Member for Neighbourhoods

Councillor Stogia, Executive Member for Environment, Planning and Transport

Councillor Chris Paul, Councillor for Withington ward

James Hall, Senior Project Officer, Lancashire Wildlife Trust

Jo Fraser, Manchester River Valleys Officer, Groundwork Trust

Mike Duddy, Mersey Rivers Trust

Jon Stopp, Friends of the Rochdale 9 Volunteer Group

Apologies: Councillors Appleby and Lyons

NESC/19/01 Minutes

A Member enquired if the Executive Member for Environment, Planning and Transport was able to provide the Committee with an update on the recommendation made at the previous meeting in relation to extending the Chorlton Road corridor consultation exercise.

The Executive Member for Environment, Planning and Transport confirmed that the consultation exercise had been extended to the 25 of January 2019. She thanked the local ward Members for their efforts to promote the consultation exercise with local residents and businesses.

Decision

To approve the minutes of the meeting held on 5 December 2018 as a correct record.

NESC/19/02 Manchester Green and Blue Strategy and Implementation Plan

The Committee considered a report of the Strategic Director Development and the Deputy Chief Executive that provided the Committee with information on the three year review of Manchester's Green and Blue Infrastructure (G&BI) Strategy, including specific progress on the Implementation Plan over the last year, an update on Manchester in Bloom and the draft Principles of Tree Management.

Officers referred to the main points and themes within the report which included: -

- Describing the Strategy within a policy and wider strategic context;

- Describing the four objectives and associated actions of the G&BI Strategy and Stakeholder Implementation Plan;
- An update on the three year review of the G&BI Strategy;
- An update on the Tree Action Plan and presenting the document entitled 'Principles of Tree Management', noting that over 8,500 trees had been planted in the city over the last three years as well as over 4,000 hedge trees and 43 community orchards;
- A description of how the G&BI Strategy influenced developments and strategic regeneration across the city;
- Projects delivered in conjunction with a range of partners with schools and local communities, including case studies;
- An update on the Manchester in Bloom initiative and how this had changed over the years to facilitate successful community led projects and responded to budgetary pressures; and
- The key priorities identified for 2019.

In addition to the report the Committee also heard from a number of invited guests who described the various activities undertaken with partners and voluntary and community groups to improve local green and blue areas and engage with residents and schools.

Some of the key points that arose from the Committee's discussions were: -

- What was the approach taken to replacing dead or damaged trees;
- What was the approach to dealing with established trees that caused an issue to the immediate footway as a result of their root system;
- Did the strategy link into operational policies, such as street cleaning;
- Were Greater Manchester Police (GMP) involved in the coordination and planning of schemes to ensure public safety is considered;
- Were Peel Holdings, a significant land owner in the city engaged with the strategy;
- What was being done to improve the stretch of the River Medlock in the city centre;
- What was being done to mitigate the impacts of major infrastructure projects, such as HS2 on the local wildlife;
- There was little support from the Canal and Rivers Trust in Manchester compared to the support offered to other areas;
- More needed to be done to connect with, and support local residents, especially in the more deprived areas of the city, for example around Bloom activities;
- Consideration needed to be given to installing lighting along the Fallowfield loop; and
- Recognising the positive impact the Forest Schools Programme had on children and their learning.

The Team Leader Arboriculture informed the Committee that the ambition was always to replace any lost tree within a 12 month period. He stated it may be perceived that a tree was not being replaced depending on the time of year, advising that the replacement trees were delivered after Christmas each year and the schedule of planting would then commence.

The Team Leader Arboriculture responded to the comment regarding root damage to footways by saying this is an issue experienced nationally and always proved to be a controversial topic. He said that overwhelmingly residents did not wish to have tree's removed, noting the many benefits that tree's brought to a street scape. He advised that they always worked with colleagues in the Highways Department to repair any damage caused by roots and a tree would only ever be removed if absolutely necessary.

The Executive Member for the Environment, Planning and Transport reiterated the point that residents felt very passionately about maintaining trees in their neighbourhood and made reference to recent correspondence she had received from a young resident on Manchester.

The Senior Policy Officer reported that the Green and Blue Governance Board ensured that the strategy complemented wider operational policies and he commented that this activity had improved over the years. He advised that public safety was considered and all relevant parties, including GMP were involved with the planning and coordination of projects. He confirmed that dialogue had been entered into between Peel Holdings and the Irwell Catchment Partnership. He also confirmed that the Greater Manchester Ecology Unit were involved in the consideration of major infrastructure projects, such as HS2.

In regard to the River Medlock in the city centre the Manchester River Valleys Officer acknowledged that there were sections that would benefit from improvement works, however due to the issue of silt and the risk this could pose to the many historic buildings, any dredging or clearance work had to be managed very carefully.

The Neighbourhood Officer acknowledged the comments regarding the need to support local residents who wished to be involved with Manchester in Bloom and advised that he would welcome any referrals from Members and he gave a commitment that he would follow those up.

Decisions

The Committee: -

1. Note the progress that has been made towards achieving the objectives of the Green & Blue Infrastructure Strategy as set out in the three year review;
2. Note the progress made by both the Council and external stakeholders in achieving the actions in the annual update of the Implementation Plan including progress on Manchester in Bloom;
3. Note the priorities for the Green & Blue Infrastructure Implementation Plan set out for the coming year and contained; and
4. Note the Principles of Tree Management which, as a document arising out of an approved Implementation Plan, will be subject to delegated approval by the Deputy Chief Executive.

NESC/19/03 Greater Manchester Clean Air Plan – Update

The Committee considered a report of the Deputy Chief Executive that provided an update on progress in the preparation of a Greater Manchester wide feasibility study (Clean Air Plan) into the options available to address Nitrogen Dioxide exceedances, and to outline a broad direction of travel in relation to next steps and decision making.

The Executive Member for the Environment, Planning and Transport referred to the main points and themes within the report which included: -

- A description of the air quality in Greater Manchester;
- The impact of poor air quality and the case for change;
- Policy background;
- UK Air Quality Plans; and
- The options for consideration by Greater Manchester and the direction of travel.

Some of the key points that arose from the Committee's discussions were: -

- The Committee were unanimous in their disappointment in receiving the report late, commenting that it was important for both Members and citizens of the city to receive information in a timely manner;
- Members fully supported the ambition of the plan to improve air quality, noting the significant health outcomes poor air quality had on the residents of Manchester;
- The Mayor of Greater Manchester should take immediate action to regulate the bus fleet;
- The plan needed to address diesel trains, the impact of motorways and diesel vehicles used at the airport site;
- The plan should not be used to penalise the poorest residents across GM, especially those with poor public transport links;
- An appropriate vehicle scrappage scheme was required;
- More needed to be done to address the issue of polluting taxi's trading within the city who were not licensed by Manchester;
- The report did not mention or offer any target to address particulate matter, noting the associated health risks;
- HGVs should not be driven through the city during rush hour;
- Impact Assessments needed to be undertaken regarding clean air zones, with particular consideration given to self-employed people;
- Consideration needed to be given to adopting the National Institute for Health and Care Excellence (NICE) guidance on planning; and
- More monitoring of air quality in wards needed to be undertaken.

Councillor Paul, Chair of the Air Quality Task and Finish Group provided the Members with an overview of the work undertaken by the Task and Finish Group that had concluded with 17 recommendations. He commented that the EU targets for air quality were very challenging however it was important to meet these, noting that the targets set by the World Health Organisation were even more challenging, and did include specific targets in relation to particulate matter. He stated that the information provided to residents needed to be accurate and not misleading, commenting that

the offer of free weekend parking in the city centre gave a mixed message when the intention was to increase the use of public transport as a means of travel and reduce the number of journeys undertaken by car. He further advised the Committee that Friends of the Earth provided testing kits and provided analysis for a very modest fee.

The Head of City Policy informed the Members that the Committee would have the opportunity to consider and comment upon the outline business case when this was available and a full consultation exercise with residents would be undertaken. The Chair recommended that when the business case was presented to the Committee both the Mayor of Greater Manchester and the Walking and Cycling Commissioner, Chris Boardman were to be invited to attend and contribute to the discussion.

The Executive Member for the Environment, Planning and Transport welcomed the comments from the Committee on this important area of work. She said this work was very complex and Manchester was working closely with the other nine authorities to ensure the final plan was appropriate and complemented other strategies. She said that work was also underway with health partners and Transport for Greater Manchester to develop the plan, noting that responsibility for the motorway network remained with central government.

Decision

The Committee recommend that when the outline business case is submitted for consideration that the Mayor of Greater Manchester and the Walking and Cycling Commissioner, Chris Boardman be invited to attend and contribute to the discussion.

NESC/19/04 Delivering the Our Manchester Strategy - Executive Member for Neighbourhoods

The Committee considered the reports of the Executive Member for Neighbourhoods that provided an overview of work undertaken, and progress towards the delivery of the Council's priorities as set out in the Our Manchester strategy for those areas within the respective Executive Member's portfolio.

Some of the key points that arose from the Committee's discussions were: -

- What was being done to monitor the Biffa contract, noting that residual waste had not been collected after the Christmas period and consideration needed to be given to arranging additional collections over this period;
- Flytippers needed to be pursued and prosecuted, with perpetrators named and shamed;
- Welcoming the Executive Member responding to the recommendations made by the Committee in relation to waste storage and fire safety in apartment blocks;
- Was there any evidence of additional costs as a result to recycling changes being passed onto residents in apartment blocks;
- The 'Recycle for GM' did not always work correctly;
- Was too much leniency given to business operating within the city centre, who's activities contributed to rubbish by the enforcement teams; and

- Consideration should be given to instructing Biffa to collect all waste on their next rounds.

The Executive Member for Neighbourhoods thanked Members for their continued challenge, noting that the views and concerns of the Committee had been taken into consideration when introducing the changes to recycling collections in apartment blocks. He stated that he was unaware of any costs being transferred to residents as a result of these changes during phase one and two, however if Members were aware of any he encouraged the Members to inform him of these and this would be investigated.

The Executive Member for Neighbourhoods informed the Committee that his work complemented the wider Manchester Green and Blue Strategy, giving the example that options for the licensing of electric vehicles as taxis in the city were being considered to address the issue of emissions and improve air quality.

In response to the comments made regarding the Biffa contract and waste collection over the Christmas period, he stated that Biffa had invested in an additional 12 vehicles and the recent dispute with staff regarding night shift working had been resolved, however the pay dispute was a longstanding issue and negotiations were still ongoing. In response to the issue raised regarding the app he said he would feed this back and he would also consider the options for additional collections over the Christmas period.

With regard to the issue of flytipping he said that Manchester had a strong record in pursuing and persecuting perpetrators and when prosecutions were successful these were publicised in the local press and via social media. He commented that the dedicated flytipping team was now established, and whilst improvements were being made the issue remained a challenge, however he was committed to addressing this issue that blighted neighbourhoods.

In response to waste associated with businesses in the city centre he advised that teams would always try and work with premises in the first instance to improve and address any issues, however there were occasions where it was appropriate to expedite enforcement action.

Decision

To note the report.

NESC/19/05 Delivering the Our Manchester Strategy - Executive Member for the Environment, Planning and Transport

The Committee considered the reports of the Executive Member for the Environment, Planning and Transport that provided an overview of work undertaken, and progress towards the delivery of the Council's priorities as set out in the Our Manchester strategy for those areas within the respective Executive Member's portfolio.

Some of the key points that arose from the Committee's discussions were: -

- Concern was raised that zero hours contracts were being used by subcontractors in the Highways department, in particular to the gulley cleaning service;
- Further consideration needed to be given to the timing of gulley and highways cleaning to maximise the benefits of this; and
- More needed to be done to publicise the social value work that was achieved through the Council's procurement process.

The Executive Member for the Environment, Planning and Transport informed the Members that she had been alerted to the concerns regarding the use of zero hour contracts and had charged officers to undertake an investigation into this allegation.

In regard to gulley cleaning and road sweeping she acknowledged that this could be compromised by vehicles blocking or restricting access. She said that efforts, including installing signage to give notice of cleaning dates were being used to notify residents and teams using blowers to move debris into the middle of the road from under and around parked vehicles so this could be collected more easily.

The Executive Member for the Environment, Planning and Transport stated that reports on Social Value and the Highways Department had been submitted to the Ethical Procurement and Contract Management Sub Group. She stated that the intention was to share this good practice and lessons learnt with other departments across the council. She acknowledged the comment regarding the need to communicate this good work with residents.

Decision

To note the report.

NESC/19/06 Overview Report

The report of the Governance and Scrutiny Support Unit which contained key decisions within the Committee's remit and responses to previous recommendations was submitted for comment. Members were also invited to agree the Committee's future work programme.

The Committee agreed to move the report listed for February on Homelessness and Manchester Move to the March meeting and add a report on Highways and the Flow of Traffic across the City to the February meeting.

The Chair stated that a session would be organised before the end of the month for Members and the Highways Department to discuss any outstanding concerns they had, in addition to the issues raised at the December 2018 meeting and an update on this would be provided to the March meeting.

Decisions

The Committee notes the report and approve the work programme subject to the above amendments.

Communities and Equalities Scrutiny Committee

Minutes of the meeting held on 10 January 2019

Present:

Councillor Hacking - In the Chair

Councillors Andrews, Collins, Cooley, M Dar, Evans, Fletcher-Hackwood, Kirkpatrick, Rawlins and Rawson

Councillor S Murphy, Deputy Leader

Councillor Rahman, Executive Member for Schools, Culture and Leisure

Michele Scattergood, Breakthrough UK

Jackie Driver, Co-Chair, Our Manchester Disability Plan (OMDP) Board

Richard Jones, Engagement Group/Manchester Deaf Centre

Apologies:

Councillor Douglas

CESC/19/01 Minutes

The Chair informed Members that the information the Committee had requested on the Council's reserves would be considered by the Resources and Governance Scrutiny Committee, as this fell within its remit. A Member requested clarity, when considering budget proposals, on which areas fell within the Committee's remit.

Decision

To approve the minutes of the meeting held on 6 December 2018 as a correct record.

CESC/19/02 Our Manchester Disability Plan (OMDP) Update

The Committee received a report of the Strategic Lead/Lead for OMDP which provided an overview of progress, challenges and achievements in relation to the OMDP and an update on other disability-related projects such as the Disability Confident Scheme.

The Strategic Lead (Adult Social Care) provided an overview of the OMDP and the work taking place as part of the Health and Social Care workstream. Jackie Driver, the Co-Chair of the OMDP Board, outlined her background and her involvement in the OMDP Board. She reported that this work was unique within the UK and recommended that it be showcased more widely. Michele Scattergood from Breakthrough UK provided an overview of the Work and Skills workstream. She thanked the Work and Skills Team for their contribution and outlined the challenges involved, including the challenge of getting more organisations to contribute. Richard Jones, the Chair of the Engagement Group, outlined the Group's role in ensuring that the Council, partners and organisations led by disabled people were involved in and influencing strategy. He emphasised the importance of all those involved taking responsibility for communicating the OMDP in an accessible way to people across

the city. He reported that, going forward, the Group needed to do more to engage with disabled people across Manchester but that time and resources were limited so support from the Council was important. He shared his experiences as a Deaf person, outlining some of the barriers facing Deaf and disabled people in day-to-day life. He reported that the OMDP aimed to break down these barriers and give disabled people a quality of life equal to that of non-disabled people and he thanked those involved.

Some of the key points that arose from the Committee's discussions were:

- How this work could be showcased more widely;
- What was being done to ensure that disabled people who were living in residential care homes and were socially isolated were included;
- Whether the impact of the work was being measured;
- Request for more information on the Disability Confident Scheme; and
- Whether the Work and Skills workstream was aligned with sector demand.

Jackie Driver suggested that this work could be showcased through organisations such as the Local Government Association and the Equality and Human Rights Commission. Michele Scattergood informed Members about a project that her organisation, Breakthrough UK, was running to support isolated disabled people to establish themselves in their community. The Strategic Lead (Adult Social Care) reported that it was now recognised that supporting disabled people living in residential care by, for example, providing independent living equipment, should not be solely left to the care provider.

Michele Scattergood reported that the focus of the OMDP work at present was on getting people involved rather than producing statistics on outputs. The Strategic Lead (Adult Social Care) informed Members that a Research, Data and Policy Group would be developed in future. She reported that the need for an evidence base was recognised but that attitudinal change was needed first. The Equality, Diversity and Inclusion Manager reported that there was an under-representation of disabled people in the Council's workforce, particularly at a senior level. He reported that the Council was using the Disability Confident Scheme to put in place a number of approaches to increase the number of disabled people in the workforce, provide opportunities for progression and development and bring about a change in the organisational culture. Michele Scattergood reported that the Work and Skills workstream focused on enabling disabled people to have the same job opportunities as non-disabled people and did not try to direct them into particular sectors; however, she reported that the partner organisations currently involved in this work were from a limited number of sectors.

A Member who was also the Lead Member for Disabled People reported that the OMDP Board provided a high level of constructive challenge to those involved. She emphasised the many aspects of this work which related to a wide range of elements of everyday life for disabled people.

Decision

To thank the guests for their contribution and to note the report.

CESC/19/03 Delivering the Our Manchester Strategy

The Committee received reports of the Deputy Leader and the Executive Member for Schools, Culture and Leisure which provided an overview of work undertaken and progress towards the delivery of the Council's priorities as set out in the Our Manchester strategy for those areas within their respective portfolios.

The main points and themes within Deputy Leader's report included progress and outcomes in relation to:

- Our Manchester;
- Social inclusion;
- The Voluntary and Community Sector (VCS);
- Homelessness and rough sleeping;
- Equalities;
- International relations; and
- The Local Government Association (LGA).

The Deputy Leader informed Members that one of the city's homeless shelters had had to close due to an electrical fault but that, with the help of partners, sufficient capacity had been identified elsewhere.

Some of the key points that arose from the Committee's discussions were:

- Request for further details of the Adverse Childhood Experiences pilot taking place in Harpurhey; and
- What aspects of Brexit should concern this Committee.

The Deputy Leader reported that training was being given to help staff from a range of agencies understand the impact of Adverse Childhood Experiences on people, stating that this approach had resulted in a 70% reduction in exclusions in one school. She highlighted the impact of Brexit on community cohesion, citing the increase in hate crime after the referendum, and the impact on European Union nationals in the UK who would need to be supported through administrative process to remain in the UK.

The Executive Member for Schools, Culture and Leisure referred to the main points and themes within his report, which included progress and outcomes in relation to:

- Libraries, culture and parks; and
- Young people.

Some of the key points that arose from the Committee's discussions were:

- What was the new approach to the implementation of capital projects, which was referred to in the report; and
- The impact of the roll-out of Universal Credit on Free School Meals.

The Executive Member for Schools, Culture and Leisure confirmed that there would be an impact on Free School Meals from the roll-out of Universal Credit and informed Members about software which had been provided to Manchester schools to enable them to check whether a pupil was eligible for Free School Meals. He reported that the new approach to capital projects involved one officer from the Parks Team and one officer from the Capital Projects Team working together to progress capital projects in parks.

Decision

To note the reports.

CESC/19/04 Manchester Events Strategy 2019-2029

The Committee received a report of the Chief Operating Officer (Neighbourhoods) which identified the strengths of Manchester's event offer and the need to think differently about how Manchester focused its investment - differentiating investment into events that were aimed principally at supporting communities and animating the city and those which generated significant economic value and profile for the city through the development of the visitor economy. It set out the vision, principles and aims for the strategy and the need to develop a refreshed and more coherent events offer.

Officers referred to the main points and themes within the report, which included:

- An analysis of the current situation, including best practice from other cities worldwide;
- The vision and aims of the Events Strategy;
- The Events Programme; and
- Next steps.

Some of the key points that arose from the Committee's discussions were:

- Whether further information could be provided on the Council resources required to develop, deliver and facilitate the events listed in the Core Events Programme 2019/20 – 2020/21;
- The importance of ensuring that an ethical approach was taken to the bidding process;
- What could be done to ensure that the employment arising from large events met minimum standards, for example, avoiding the use of zero hour contracts;
- Whether more funding could be invested in community events; and
- Whether the criteria for funding community events had been reviewed through a co-design process, using an Our Manchester approach.

The Strategic Lead (Parks, Leisure and Events) reported that an ethical, fair and transparent bidding process was used and that one of the aims of the new Events Strategy was Collaborative Leadership and Good Governance which included an ethical approach to decision-making. He informed Members that the Strategy aimed to attract more events which would remain in the city for a number of years, rather than one-off large events, and this would enable the Council to use its procurement

process to ensure better employment opportunities for local people, for example, avoiding zero hour contracts. He reported that work was taking place with both the universities in the city to ensure that Manchester had the skills to support the delivery of these events. He informed Members that Manchester was not currently investing as much in events as some comparator cities in the UK. He advised the Committee that he would identify the best way to provide Members with further details of the Council resources being invested in core events without compromising commercially sensitive information.

The Executive Member for Schools, Culture and Leisure reported that he had been trying to increase the allocation of funding for community events and that he recognised the value of these events on neighbourhoods and community cohesion. He reported that new groups were being encouraged and supported to apply for funding for events and that the Council was looking at ways to secure more funding for community events. The Strategic Lead (Parks, Leisure and Events) reported that one of the ways the Council was looking at to do this was to get the commercial events taking place in the city to make a donation to the cost of the community events. He also informed Members that, while funding for global events had been reduced by 44.5% since 2010, funding for community events had been protected as the Council recognised the importance of community events. He reported that, although the criteria for funding community events had not been developed through a co-design process, the criteria meant that groups which adopted an Our Manchester approach, for example, engaging with local residents, were more likely to obtain funding.

Decision

To request that the Strategic Lead (Parks, Leisure and Events) provide Members with further details of the Council resources being invested in core events.

CESC/19/05 Overview Report

A report of the Governance and Scrutiny Support Unit was submitted. The overview report contained a list of key decisions yet to be taken within the Committee's remit, responses to previous recommendations and the Committee's work programme, which the Committee was asked to approve.

The Chair recommended that the Committee receive a report at its March meeting on how Greater Manchester Police (GMP) had prioritised the additional police resources funded through the precept and how this had benefited residents. A Member requested that the Committee also receive a report on Community Events at its March meeting, to which the Chair agreed.

Decision

To note the report and agree the work programme, subject to the above amendments.

Health and Wellbeing Board

Minutes of the meeting held on 23 January 2019

Present

Councillor Richard Leese, Leader of the Council (MCC) (Chair)
Councillor Bev Craig, Executive Member for Adult Health and Wellbeing (MCC)
Councillor Garry Bridges, Executive Member for Children's Services (MCC)
Kathy Cowell, Chair, Manchester University Hospitals Foundation Trust (MFT)
Dr Ruth Bromley, Manchester Health and Care Commissioning
Dr Murugesan Raja, GP Member Manchester Health and Care Commissioning
David Regan, Director of Public Health
Rupert Nichols, Chair, Greater Manchester Mental Health NHS Foundation Trust
Vicky Szulist, Chair, Healthwatch

Also present

Peter Blythin, Director SHS Programme – Manchester University Foundation Trust
Michael McCourt, Chief Executive – Manchester Local Care Organisation
David Houlston - Strategic Lead, Policy and Strategy
Sarah Doran - Strategic Lead, Population Health and Wellbeing, Manchester Health and Care Commissioning (MHCC)
Dr Sohail Munshi, Chief Medical Officer, Manchester Local Care Organisation

Apologies

Councillor Sue Murphy, Executive Member for Public Service Reform (MCC)
Jim Potter, Chair, Pennine Acute Hospital Trust
Mike Wild, Voluntary and Community Sector representative
Paul Marshall, Strategic Director of Children's Services
Dr Vish Mehra, Central Primary Care, Manchester
Dr Tracey Vell, Primary Care Representative, Local Medical Committee

HWB/19/1 Minutes

Decision

To agree as a correct record, the minutes of the meeting of the Health and Wellbeing Board held on 31 October 2018.

HWB/19/2 Manchester Local Care Organisation - Update

The Board received a report from the Chief Executive – Manchester Local Care Organisation (MLCO) which provided an update on the development of the Manchester Local Care Organisation. The report provided an overview on:

- Integrated Neighbourhood Team Development;
- New Models of Care;

- Winter resilience and system escalation;
- Phase 2 development; and
- Clinical Advisory Group.

The Board was informed of the activities that had taken place in the first 10 months of the MLCO which had focussed on four key functions:

- Prevention Services;
- Integrated Neighbourhood Team;
- High Impact Primary Care
- Work with hospitals to access care in the community to prevent hospital admission and quicker discharge from hospital.

The Chair invited questions.

A board member commented that a key principle of the MLCO, when it was established, was the work with citizens on service improvement and on a design model of care and asked how this was working. Reference was also made on issues regarding the forwarding on of patient's paperwork to care homes on their discharge from hospital. It was reported that NHS procedures does not allow email to non NHS email accounts and has made the process difficult and prolonged.

It was reported that co-production was a theme in the design of the key functions and this included the engagement of citizens on access to and the delivery of care and would continue to be a feature of the organisation. A report supporting work on engagement would be submitted to a future meeting of the Board. The matter of the NHS procedure not emailing to non NHS accounts would be taken back and discussed with the MHCC and MLCO in order to address the issue.

The Chair reported that work was ongoing to further develop Neighbourhood Working to harmonise working boundaries for services provided by the Council and health.

Decisions

1. To note the report submitted and specifically, the following points:
 - The significant progress made in the establishment of a Local Care Organisation (LCO) for the City of Manchester initially outlined in the LCO Prospectus and realised from April 2018 through the establishment of the MLCO.
 - The signing of the Partnering Agreement by each of the partner organisations of the MLCO; Manchester University NHS Foundation Trust, Manchester City Council, Manchester Primary Care Partnership, Greater Manchester Mental Health NHS Foundation Trust and Manchester Health and Care Commissioning, enabling the MLCO to establish in April 2018.

- The continued progress made in implementing and delivering the New Care Models associated with the Greater Manchester Transformation Fund and Adult Social Care Grant and continued development of Integrated Neighbourhood Team hubs.
 - The creation of a co-designed and all-encompassing approach to the MLCO key deliverables for 2018/19 to ensure that it is best placed to meet the needs of communities and neighbourhoods of Manchester regarding integrated health and social care.
 - The proposed priority of the Clinical Advisory Group to develop a clinical strategy for Manchester and the resourcing required to enable the Group to deliver a clinical strategy.
2. To approve the proposal to recognise the Manchester Local Care Organisation - Clinical Advisory Group as the clinical and professional leadership group for Manchester reporting to the Manchester Health and Wellbeing Board.
 3. To note the comments raised.

HWB/19/3 Clinical Advisory Group – 2018/19 Progress and Priorities for 2019/20

The Board received a report from the Chair of the Clinical Advisory Group (CAG) which provided an update on the work of the Clinical Advisory Group in 2018/19 and the Group's priorities for 2019/20. The CAG first met in December 2017 and is made up from a wide range of stakeholders from across health related services and interested organisations.

The Chair invited questions.

Board members welcomed the work and activities being undertaken by the Clinical Advisory Group and commented that it was important to ensure that connections were established with other organisations to maintain communication and avoid duplication of work streams. Reference was also made on the broader representation on CAG, in particular the inclusion of patient groups and university student representatives. The point was also made that involving representatives with relevant skills on particular matters would help to use the Group's time efficiently. The Chair of MHCC highlighted the need to ensure that there was a unified approach and that it would be useful to have further discussions about the interface with MHCC Clinical Committee.

Decisions

1. To note the report submitted and the work of the Clinical Advisory Group in 2018/19.
2. To approve the approach that the Clinical Advisory Group will take in 2019/2020.

HWB/19/4 Manchester Child Death Overview Panel – 2017/2018 Annual Report

The Board received a report from the Consultant in Public Health/ Chair of the Manchester Child Death Overview Panel (CDOP), which provided a summary of the key issues that have been identified by the panel regarding deaths reviewed and closed between 1 April 2017 and 31 March 2018. The review of the deaths related to children that are normally resident in the area of the City of Manchester and aged between 0 to 17 years (excluding still birth and legal terminations of pregnancy). The CDOP is a subgroup of the Manchester Safeguarding Children's Board and has a statutory requirement to produce a local annual report based on the cases closed and their findings.

The Chair requested that the minutes of the Manchester Children's Board be submitted to future meetings of the Health and Wellbeing Board to raise awareness of the board's work.

Decisions

1. To note the report submitted.
2. To agree that the Manchester Child Death Overview Panel will report to the Health and Wellbeing Board via the Manchester Children's Board from 2019-2020.
3. To request that the minutes of the Manchester Children's Board are circulated to the Health and Wellbeing Board members for information.

HWB/19/5 Infant Mortality Strategy

The Board received a report from the Director of Population Health and Wellbeing which provided information on current trends, patterns and risk factors associated with infant mortality in Manchester. The report also highlighted the increasing level of infant mortality rates since 2011-2013 following a long period of year on year reductions. The report included for approval, the final version of the five year, multi-agency strategy to reduce infant mortality and support those affected by baby loss. The strategy also contributes to the Manchester Population Health Plan "First 1000 days" priority.

The Chair invited questions.

A board member referred to modifiable risk factors listed in the report and asked and what work was being done to address other modifiable risk factors such as consanguineous marriage.

It was reported that consanguineous marriage is an issue in areas in Greater Manchester and a genetic counselling referral service is available at hospitals where a family history is identified as a modifiable factor.

A board member referred to the importance of anti-natal care and asked what was the level of non-take up and how this could be delivered as part of an inclusive health programme.

It was reported that an inclusive health programme will include access to good quality anti-natal care on time to reducing the risk of infant mortality. The late booking of anti-natal appointments prevents pregnancy checks taking place to help to detect issues early in pregnancy and allow action to be taken.

A board member referred to the target date for the rollout of the Baby Clear Programme and asked if this was still on track to start in March 2019.

The report was welcomed for the reference made to the importance of housing conditions in particular safe sleeping arrangements and housing conditions provided by private landlords and in temporary accommodation.

It was reported that the rollout of the Baby Clear programme is being negotiated across Greater Manchester and is expected to be introduced in a phased approach. It was anticipated that the north Manchester phase could be adapted and be in place by the end of March 2019 with smoking cessation services in south and central Manchester by the end of July. Services and advice for cessation of smoking in pregnancy will continue to be offered to pregnant mothers through brief interventions and it was anticipated that full city wide coverage will be in place by the end of July 2019.

The board was informed that safe sleeping was crucial for baby health. Many cases of baby death had been attributed to a baby sleeping in the same bed as its parent. Other factors included poverty, poor quality accommodation, overcrowded rooms, fuel poverty and damp properties raise the risk of serious illness in children and increased infant mortality.

Decisions

1. To note the report and the comments raised.
2. To approve the Manchester Reducing Infant Mortality Strategy.

HWB/19/6 Operational Local Health Economy Outbreak Plan - Manchester

The Board received a report from the Director of Population Health and Wellbeing which set out the response arrangements of emergency responders to an outbreak of infectious disease within Greater Manchester requiring multi-agency coordination.

The Outbreak plan is owned by the Greater Manchester Resilience Development Group on behalf of the Greater Manchester Resilience Forum and is authorised by the Greater Manchester Resilience Forum and the Local Health Resilience Partnership.

In addition to the Greater Manchester Multi-Agency Outbreak Plan, each local health and care economy has been asked to produce a local Operational Outbreak Plan to clarify local arrangements in the event of outbreak situations.

The Operational Local Health Economy Outbreak Plan for Manchester has been developed in partnership with all organisations who may be involved in the event of an outbreak and has been tested and validated through real outbreak scenarios that we have dealt with in the past 12 months.

Decisions

1. To note the report submitted.
2. To approve the Operational Local Health Economy Outbreak Plan for Manchester.

HWB/19/6 Manchester and Greater Manchester Local Industrial Strategies

The Board received a report from the Deputy Chief Executive which provided an update on the development of the Manchester and Greater Manchester Local Industrial Strategy and the respective engagement approaches. The Strategies support the delivery of the Our Manchester Strategy and the Greater Manchester Strategy by setting out priorities to deliver a more inclusive city and city region. To support the report, the Board received a presentation “Developing Manchester’s Industrial Strategy”.

The Chair invited questions and comments on the Strategy.

A member referred to the research to be commissioned relating to a Low Productivity Review and made the point that rather than taking the view of this area in a productivity sense could focus be given to developing existing foundational economies and industries as areas of growth and as a benefit in and of themselves. The presenting officer was asked what views they have on this suggestion and where that focus may lead the review.

A member commented that it was important for the strategy to recognise the work within the childcare and young people sector and the importance of enabling those involved to develop their skills and develop the value of their work.

The Chair referred to the Greater Manchester Independent Prosperity Review and the range of experience of the panel members involved. The Chair stated that evidence suggests that much of the employment created over the past decade is insecure, part-time work. This situation presents an area of challenge within the foundation economy in work sectors such as social care to improve wage levels,

conditions of service and productivity factors. The Chair stated that the Greater Manchester Local Industrial Strategy is an agreement with the Government, however the delivery of the strategy would be hindered due to a dysfunctional national educational skills system that will require further negotiation with the Government. The Chair suggested that it was likely that other issues would be raised from the evidence produced by the review which will not form part of the agreed local industrial strategy. As a result, the Local Industrial Strategy was unlikely to form the economic development policy at a local level or GM level and further challenges would be presented outside of this.

A member questioned what the strategy will mean for people living within Manchester

In response to the points raised it was reported that there are challenges within the sectors and occupations referred to and it was recognised that there were fewer mechanisms to build upon social value work in those areas. It was reported that the Council is supporting the GM Good Employment Charter and an Ethical Care Charter had helped to take this work forward. Work on social care was currently underway involving external partners which has focussed on the wider benefits as well as productivity. It was reported that the strategy was ongoing and would reflect the responses on productivity sectors and foundation economies and will recognise many areas of work across the city. It was reported that the communications team is involved in the process to present key messages in a meaningful way to engage with residents to improve access to good quality employment.

In noting the comments made the Chair commented that following a science technology audit it was noted that Greater Manchester is globally competitive in the sector of health innovation. The Chair made reference to a review carried out on the state of the city which had identified low economic activity rates within the over 50s age group, which was broadly representative of Greater Manchester. He reported that work was ongoing to take forward the “Working Well” and the “Employment” Programmes on a wider scale and achieving this through the GM Strategy would provide real value.

Decision

To note the report submitted and the comments and suggestions received.

HWB/19/7 Manchester University Hospitals Foundation Trust – One Year Post Merger Report

The Board received a report from the Single Hospital Service Director which provided the Board with a summary of the key achievements and lessons learned in during the organisation’s first year of operation. A copy of the Manchester University NHS Foundation Trust One Year Post Merger Report was also submitted.

Decision

To note the report submitted and welcome the good progress that has been achieved following the merger.

Planning and Highways Committee

Minutes of the meeting held on Thursday, 17 January 2019

Present: Councillor Ellison (Chair)

Councillors: Nasrin Ali, Shaukat Ali, Clay, Curley, Dar, Kamal, Kirkpatrick, J Lovecy, Lyons, Madeleine Monaghan, Watson, White and Wilson

Apologies: None

Also present: Councillors: Newman

PH/19/1. Supplementary Information on Planning Applications on this agenda.

To receive the Late Representations.

Decision

To receive and note the Late Representations.

PH/19/2. Minutes

To approve the minutes of the meeting held on 13 December 2018 as a correct record.

Decision

To approve the minutes of the meeting held on 13 December 2018 as a correct record.

PH/19/3. 121647/FO/2018 - 1 - 4 Sagar Street Manchester M8 8EU

The Committee undertook a site visit prior to the meeting.

Councillor S Ali having declared an interest addressed the Committee as a Ward member and withdrew from the meeting whilst the item was discussed and determined)

The application site relates to an existing, two storey, flat roof building which occupies an end terrace position at the corner of Bury New Road and Sagar Street.

The building contrasts to the Victorian design of the host terrace and incorporates a flat roof design, with the front and side elevations clad with 'Cobalt Blue' Trespa cladding panels. Traditional red brickwork forms the rear elevation.

Officers advised the Committee that the construction of the extra storage space would result in an additional 3 delivery trips per day, which was considered

acceptable. In addition, officers advised the Committee that servicing would be managed by way of a condition, and that the waste management and servicing arrangements were considered acceptable. Officers confirmed that there were existing issues with fly tipping but advised that these were outside of the remit of the Committee and were a management issue for the local neighbourhood team.

A representative of a local business spoke in objection to the proposals and said that the main area of concern was deliveries and servicing. He said that the applicant had submitted that the main purpose of the businesses was as a showroom with limited storage, but the resident said that this was contradictory with the stated need for storage as a showroom should not need more storage. He said that the current delivery and service arrangements were dangerous for both pedestrians and other road users, and that even just 3 more trips a day would make this worse.

He also explained that the larger vehicles blocked access for the other businesses at the site, for up to 20 minutes at a time. He also pointed out that there were several empty storage units in the vicinity which should be more economically viable to increase storage.

The applicant spoke to the Committee and said that they have fewer deliveries than the other traders at the site. He also said that another reason for the application is to improve the current flat roof which is difficult to maintain satisfactorily. He added that the other units around his building are all a story higher than his building and the problems with the flat roof are made worse by rainwater run off from the other buildings. In addition to the structural improvements, the proposals would improve the visual amenity of the site and therefore add value to the area.

Councillor S Ali spoke in objection to the proposals and said that while he had sympathy for the applicant, any approval would result in an increase in vehicle movements along a very narrow dead end street. He said that vehicles have to reverse back onto a main arterial route which was very dangerous indeed. He also said that the main road had been designated as the intended route of the B-Line Cycle Route, which would further present danger to other road users.

Officers confirmed that the B-Line Cycle Route proposal was at a very early stage of planning, and that any potential routes would be fully risk assessed before any cycle routes were installed.

Officers confirmed that the service plan that has been lodged as part of Condition 5 does contain a clause requiring that servicing is carried out with vans. As a result, if larger vehicles were used on a regular basis, this condition could be enforced by officers. Officers also agreed to further negotiate specific hours of servicing to ensure that this took place outside of peak times.

Decision

To approve the application subject to the conditions in the report and a further condition which requires servicing to outside of peak hours.

(Councillor S Ali declared a prejudicial interest in this item and took no part in the debate or the decision, and left the room while the decision was made)

PH/19/4. 121401/FO/2018 - Land Adjacent To Bourdon Street Holland Street Manchester M40 7DB

The application site is located within the Miles Platting area of the City. The area has been identified as a key regeneration area within the Manchester Core Strategy and a Private Finance Initiative (PFI) has operated in this area since 2006. The PFI seeks to transform the area with the key objective of improving the supply of residential accommodation, particularly homes for sale, together with undertaking key improvements to infrastructure such as public parks and refurbishment of existing homes.

Neither the applicant or any objectors were present at the meeting.

Officers confirmed that the applicant had submitted revised plans in response to issues raised by Citywide Highway Support and the Canal and rivers trust that incorporate additional safety measure and enhancements to the scheme which are considered acceptable. As a result condition 2 has been revised to reflect these changes.

Officers also recognised the Committee's interest in tree replacement, and advised that 81 trees would be planted to mitigate the loss of trees at the development site, which would be a gain of 55 trees and this needs to be seen in the context of the wider PFI area where the applicant has planted a total of 626 trees which is a gain of 395 trees with 44 existing trees retained.

The Committee welcomed the commitment to the replacement tree planting, and welcomed the development overall.

The Committee questioned why the development was to be exempted from the 20% Affordable Housing policy, and officers confirmed that there is no policy requirement for affordable housing as the proposed development meets the exceptions within Council's adopted policy as there is a signed contract in place prior to December 2007 for development of this site.

In addition the Committee asked for clarification as to whether the proposed footpath closures would result in the development becoming in effect a gated community. Officers confirmed that access to the Canal would be retained, and that the approved layout was subject to appropriate conditions. Officers also confirmed that any request to gate this development would require planning permission in it's own right, and did not form part of these proposals.

Decision

To approve the application subject to the conditions and reasons in the report and the amended condition 2 as detailed in the Late Representation.

PH/19/5. 121721/FO/2018 - Land Bounded By Quay Street And Manchester College To The North, Gartside Street And New Quay Street To The East, Old Granada Studios To The South And The Victoria And Albert Marriot Hotel And Water Street To The West

The site is part of a larger area bounded by Quay Street, Manchester College, Gartside Street and the Victoria and Albert Marriott Hotel and most of its building have now been cleared. Planning permission was granted in December 2016 (Ref no. 109660) to demolish all existing buildings and structures, including Albert Shed and Globe and Simpson to enable the construction of four buildings comprising:

1. Building 1 would be 52 storeys and incorporate 180 hotel bedrooms on 12 floors and 287 apartments on 35 floors. It would include 1, 2 and 3 bed apartments, with some being duplex, and 4 penthouses.
2. Building 2 would be an 8 storey hotel.
3. Building 3 would be 18 storeys with 88 apartments ranging from 1 to 3 bedrooms.
4. Building 4 would provide 12 apartments over 4 floors ranging from 1 to 3 bedrooms.

This application seeks to replace building 2, with a 9 storey office building. Its height would increase by 8m to accommodate an additional floor and because the mechanical, electrical and ventilation requirements are greater for offices. The footprint of the office building would be more regular to provide efficient space and the remainder of the site would be developed out in accordance with the consented scheme.

The applicants agent spoke to the Committee and explained that the revised proposals relate to the operational requirements of a potential office tenant for Building 2, with a view to it becoming a hub of operations for any business looking to locate within Enterprise City in St Johns. The building has been designed to be fully occupied by a tenant and addresses their specific operational requirements.

St John's is intended to be a design, technology and creative hub, and accommodating this tenant would provide a significant number of jobs, training and development opportunities. In addition, robust testing has indicated that the proposal was consistent with regeneration priorities for St. John's. The proposal would bring the site back into a long-term, viable and active use. It would bring jobs to the area and support the construction sector.

The Committee asked for clarification of the heritage impact of the development, and officers confirmed that the Heritage Assessment related to the previous proposals, which included a 54 storey tower, which this new development would not.

The Committee concluded that the proposal is in accordance with, and positively contributes to, the aims of planning policy at national and local levels, including the National Planning Policy Framework and the adopted Manchester Core Strategy.

Decision

To approve the application subject to the conditions and reasons in the report.

PH/19/6. 121014/FO/2018 & 121015/LO/2018 - 12 - 16 Piccadilly Manchester M1 3AN

The site measures 0.07 hectares and is bounded by Piccadilly, Gore Street and Chatham Street with the Waldorf Public House (Roby Street) and Indemnity House (no.7 Chatham St) immediately to the rear. It is occupied by the vacant Grade II Listed former Union Bank building at 12 Piccadilly and an adjacent surface level car park (14 -16 Piccadilly). It forms part of a wider island site bounded by Piccadilly, Gore Street, Roby Street and Chatham Street.

The Listed building was built in 1911 and designed by Thomas Worthington and Son. It is constructed of Portland Stone and has a rectangular plan form with a chamfered corner that articulates the main ground floor former bank entrance. The tripartite elevations have channelled rustications to the ground floor, rusticated quoins to all angles of the upper floors and pedimented attic windows articulate the roof. The door at the junction of Chatham Street and Piccadilly is not original and has been replaced. The round-headed doorway on Piccadilly does have its original doors which provided access into office spaces on the upper floors.

The applications propose the erection of a 23 storey building (121m), plus a plant level, and the conversion of the listed building to create a 356 bed hotel comprising 116 single, 44 twin, 175 double, 6 deluxe double rooms and 15 accessible rooms (11 in listed building and 4 in the new building). There would be bedrooms on the first, second, third and fourth floors of the refurbished Listed Building. The hotel entrance would be on Gore Street where a ground floor lobby would link via stairs and a lift to a breakfast area, within the former banking hall of the Listed Building. Ancillary facilities comprising offices, plant space, cycle parking and a laundry would be in the basement of the Listed Building.

The current proposal is an amendment to this most recently submitted scheme and would retain more of the internal fabric of the listed building including stairwell that would previously been removed. The height of the new build element has increased from 22 to 23 storeys as a consequence.

The applicant's agent spoke to the Committee and explained the scope and background to the proposed development. This would be the first UK hotel for this operator, who have recently opened a UK headquarters in Manchester. The proposals have also been designed to retain as much as possible of the internal structure and architecture of the Listed Building, which has been vacant since 2006. After discussion with Historic England, more of the internal fabric and structures will be retained than was planned under the previous permissions, both of which have now expired. He said that Historic England have also described the current proposals as a significant improvement on the previous schemes.

The proposals will support a £90 million investment into the Manchester economy, and will support the creation of 175 jobs in the construction phase, and 58 permanent jobs when operational.

The Committee asked for clarification regarding the retention of heritage assets and the Green infrastructure, and requested clarification of whether planting 3 street trees was sufficient, given the level of pollution in the City Centre. The Committee also asked for further information as to whether the development would have a “Green Roof” as suggested in the report. The Committee also expressed some concern that the scale of the building would lead to overshadowing of neighbouring buildings, including the Listed Building.

Officers advised the Committee that due to the constraints of the site, 3 street trees appeared to be the maximum amount that could fit on the site frontages. Officers agreed that they would take this matter away and seek to negotiate an additional condition to explore the potential for further planting of street trees should this be possible, and reminded the Committee that the development should not contribute to pollution as it was intended to be car free.

Officers also confirmed that the Green Roof will be provided and is included as part of the plans submitted by the applicant.

With regard to overshadowing, officers advised the Committee that an assessment of daylight, sunlight and overshadowing has been undertaken, using specialist software to measure the amount of daylight and sunlight that is available to windows in a number of neighbouring buildings. The assessment made reference to the BRE Guide to Good Practice – Site Layout Planning for Daylight and Sunlight Second Edition BRE Guide (2011). The guidance does not have ‘set’ targets and is intended to be interpreted flexibly. It acknowledges that there is a need to take account of locational circumstances, such as a site being within a town or city centre where higher density development is expected and obstruction of natural light to buildings is sometimes inevitable.

The Committee asked for clarification as to the construction materials to be used, and whether they would merge with the materials of the Listed Building, and officers confirmed that while as much of a match as possible would be made, it was inevitable that there would be a visual difference between Portland Stone aggregate which the development would be constructed with, and 100 year old Portland Stone which the Listed Building was constructed from.

The Committee also asked if the 4% accessible rooms in the proposed Hotel was comparable to other hotels of this size, and expressed some concern that there was no disabled parking provision included in the proposal. Officers confirmed that there is no specific percentage figure that could be applied to this or any other development, but that the level of number of rooms was comparable with other hotels of this size. Officers added that 2 on-street disabled parking bays would be provided as part of the scheme.

The Committee concluded that the proposals would be consistent with a number of the GM Strategy's key growth priorities. There is an important link between economic

growth, regeneration and the provision of new employment opportunities and there is an acknowledged need to provide additional hotel accommodation in the city centre in order to support the sustainable growth of the region's economy.

Decision

To approve the application subject to the conditions and reasons in the report and the late Representations and the further condition regarding street trees.

PH/19/7. 121380/FO/2018 - Swan House Swan Street Manchester M4 5DF

This item was withdrawn from the agenda prior to the meeting, and will be considered at a later date.

PH/19/8. 121142/FO/2018 - Allen Hall 281 Wilmslow Road Manchester M14 6HT

This application relates to a broadly rectangular site of 0.58 hectares, bounded by Wilmslow Road to the west and Cromwell Range to the south. Across Wilmslow Road to the west is the Manchester High School for Girls campus, to the south across Cromwell Grove is the Hollins Building (the Toast Rack) currently being renovated. Abutting the site to the east and fronting Cromwell Grove is the side elevation of Weston Court a three storey building with accommodation in the roof providing two, three and four bedroom flats for students. To the north of the site is Thorne House, a private flat development separated from the application site by a private access road shared by Thorne House and the Allen Hall Site. Thorne House comprises 72 flats with access, both pedestrian and vehicular from the private road which is a cul de sac off Wilmslow Road.

Officers advised that there had been some minor alterations to the proposals that had resulted in changes to conditions 4 and 14, and a typographic error in condition 2. The revised conditions were included in the Late Representations. Officers also proposed an additional condition regarding cycle storage and the number of cycles that could be parked in the garage at the rear of the site.

The applicant's agent spoke to the Committee and explained the background to the proposals. He also explained that the proposals had been subject to detailed discussions with officers since the development was initially proposed. He added that the principle of using Allen hall as student accommodation was well established, and that the premises had been used for this purpose previously. This application was for a change of use of parts of the building to create additional, modern accommodation that would significantly improve the quality of the accommodation on offer.

The Committee asked for clarification as to the size of the rooms to be offered, and whether they would be smaller than currently on offer. The Committee also asked about the proposed travel plan, and whether parking limitations could be put on the private road that is used to access the site.

Officers confirmed that the additional rooms would utilise the space available more effectively, including roof voids, than the current layout, which will easily allow the increased number of bedspaces. Officers also said that it would not be possible to put parking limitations on the private road.

The Committee asked for clarification as to whether there would be an on site Bar selling alcohol, and officers confirmed that the amenity space would not be a licensed premises and there was a condition that this must be ancillary to the accommodation only.

Officers also confirmed that the adjoining school had not made any representations regarding the proposals.

The Committee concluded that those elements of the proposed development which require planning permission accord with the City Councils policies and that the development will bring back into use a series of vacant buildings which if left vacant will continue to detract from the visual and residential amenity of the area.

Decision

To approve the application subject to the conditions and reasons in the report and the late Representations, and an additional condition regarding cycle storage and the number of cycles that could be parked in the garage at the rear of the site.

PH/19/9. 121302/FO/2018 - Alleyway Between 34 Whiteholme Avenue, 70 Merseybank Avenue And 17-19 And 21 Brandwood Avenue Manchester M21 7PH

This application relates to the footpath which runs north to south between Whiteholme Avenue and Brandwood Avenue on the Merseybank estate. The footpath is located adjacent to no.'s 32 and 34 Whiteholme Avenue and 70 Merseybank Avenue, running through adjacent to no.'s 17, 19 and 21 Brandwood Avenue. Permission is sought to install fencing to the pedestrian alleyway and change the use of the alleyway to form private gardens.

Decision

To grant the application subject to the conditions and reasons in the report.

(Councillors Clay and Wilson declared prejudicial interests in this item and took no part in the decision and left the room while the decision was made)

PH/19/10. 120302/FO/2018 - Heald Green House, Irvin Drive, Manchester, M22 5LS

The site measuring 0.9 hectares is currently occupied by a two storey residential apartment block known as Heald Green House. Consent is sought for the creation of a 743 space off-airport car park with access road off Styal Road, installation of 2.4m high weld mesh fencing and gates, 45 4.7m high galvanised steel lighting columns

and office cabin with associated landscaping. The car park would be open 24 hours 7 days a week. 16 members of staff would be employed on site.

The application would involve the demolition of Heald Green House which currently accommodates 13 residential units.

The applicant's agent spoke to the Committee and said that the proposed car park would operate on a Park and Ride principle, with passengers being transported to the Airport by mini bus. He said that the principal of the proposed use had been well established, with several other Airport parking facilities in the vicinity. He also explained that the existing entrance to the site on Irvin Drive would be closed, and a new entrance from Styal Road created as part of the development. He added that there was an anticipated increase in demand for Airport parking, and that this development would provide a much needed facility.

The applicant's agent also advised the Committee that there would be comprehensive landscaping undertaken as part of the development, and emphasised the benefits of the creation of jobs and development opportunities.

Councillor Newman spoke in objection to the proposals. He conceded that applications for car parking on this site had been approved in the past, but that these had been for much smaller schemes. He added that past approvals were 13 and 15 years ago, and that it would not be reasonable to consider that these were still extant. Since those proposals were improved, there has been a considerable amount of residential development adjacent to the site, and that consideration of these residents and their amenity must be considered carefully. He added that some properties were just 11 metres away from the site of the proposed car park, and given that the proposals were for hours of operation 24 hours a day and 7 days a week, the associated vehicle movements, floodlights and noise would be unacceptable. He said that the demolition of Heald Green House and the loss of the associated accommodation was unacceptable when there was such a high demand for affordable accommodation across the City.

He said that none of the proposed mitigation measures or conditions were sufficient to address the loss of amenity to residents, and the associated noise, light and air pollution that would result if the development was approved, and questioned the assertion in the report that approval would be in the public interest.

The Committee expressed considerable concerns about the additional vehicle movements, noise and air pollution that would impact on the local community, particularly during the night time hours. The Committee also expressed significant concern about the loss of accommodation to be replaced by car parking, and were of the opinion that this scheme would represent an overdevelopment of car parking in this part of the City.

Officers told the Committee that they did have sympathy with the concerns raised, but that the application had to be considered on the basis of the previous permissions, the extant consent, on its own merits and according to local and national policies. For this reason officers had concluded that the proposals should be approved. Officers added that the principle of the use in this case has already been

approved, at issue is the increase in the number of cars capable of being parked, i.e. from 500 spaces to 743 spaces. On the basis of the scheme as amended to include appropriate landscaping and tree planting, subject to appropriate conditions, officers considered that on balance the proposal would be acceptable.

The Committee considered that concerns regarding the loss of residential amenity, loss of reasonably priced housing and associated vehicle movements, air and light pollution meant it would be supported at this time. The scheme would not make a positive contribution.

Decision

Minded to refuse due to the loss of residential amenity, loss of reasonably priced housing and associated vehicle movements, air and light pollution.

PH/19/11. 122025/FO/2018 - 17 Northen Grove Manchester M20 2NL

(Councillor N Ali in the Chair)

The application site is a 2-storey, 5-bedroom semi-detached, double-fronted Victorian house situated on the eastern side of Northen Grove in the Didsbury West ward. The property has accommodation over 4 floors including 3 large cellar chambers, living room, dining room, kitchen and utility room at ground floor, 3 bedrooms and a bathroom at first floor and 2 bedrooms with a further bathroom at second floor. There are modest sized gardens at the front and rear and a tarmac driveway along the northern side of the property. The property is bounded at the front by its original brick dwarf wall with stone copers and original gate posts, and both brick and timber panel fencing at the rear. Within the rear garden there are both an original brick outhouse and a brick garage.

The application proposes the change of use of a dwelling house (Class C3a) to a house in multiple occupation (Class C4). No elevational alterations are proposed; the application is accompanied by a copy of a letting advertisement (which advertises the property as 4-bedroom).

A local resident spoke in objection to the proposals, and said that the existing parking problems would be greatly exacerbated should the permission be granted. She explained that the road was so narrow, an ambulance that had been called to a resident had to park in the middle of the road, completely blocking the road. In addition, the current parking situation made the street dangerous for pedestrians, with pavements regularly blocked by both vehicles and bins, and an HMO would just make this worse.

Officers reminded the Committee that the application had been recommended for refusal, and reiterated the reasons for refusal that had been submitted.

Decision

To refuse the application for the following reasons.

1. The proposed change of use would lead to the loss of a family dwelling which would undermine the aim of achieving an appropriate balance of housing provision in the locality and the objective of achieving a sustainable and cohesive housing offer. The proposal is therefore contrary to the provisions of policies H6, H11, SP1 and DM1 of the Manchester Core Strategy, the Guide to Development in Manchester SPD and to the Manchester Residential Quality Guidance document.
2. The proposed change of use of the property into a House in Multiple Occupation, would lead to an overly intensive use of the site which would be detrimental to the amenities of neighbouring residents leading to increased levels of noise and activity from the general comings and goings which would be detrimental to the amenity of neighbouring occupiers contrary to policies SP1 and DM1 of the Manchester Core Strategy and saved UDP policy DC26.1.
3. The proposed change of use does not include sufficient arrangements for the parking of vehicles within the curtilage of the site and it is considered that the potential requirement for car parking generated by the proposed use would result in on-street parking in the locality which would exacerbate existing car parking difficulties and traffic congestion. This in turn would be detrimental to highway safety and the amenity of nearby residential occupiers, contrary to policies T2, SP1 and DM1 of the Manchester Core Strategy.

(Councillor Ellison declared a prejudicial interest in this item and took no part in the debate or the decision and left the room while the decision was made)

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